

**COMMUNITY PLANNING AND DEVELOPMENT  
HOMELESS ASSISTANCE GRANTS  
2005 Summary Statement and Initiatives  
(Dollars in Thousands)**

<b>HOMELESS ASSISTANCE GRANTS</b>	<b><u>Enacted/ Request</u></b>	<b><u>Carryover</u></b>	<b><u>Supplemental/ Rescission</u></b>	<b><u>Total Resources</u></b>	<b><u>Obligations</u></b>	<b><u>Outlays</u></b>
2003 Appropriation .....	\$1,225,000	\$1,601,666	-\$7,963	\$2,818,703	\$1,115,993	\$1,121,623 <sup>c</sup>
2004 Appropriation/Request .....	1,267,000	1,760,786 <sup>a</sup>	-7,474	3,020,312	1,319,559	1,425,482 <sup>c</sup>
2005 Request .....	<u>1,282,400</u>	<u>1,757,753<sup>b</sup></u>	<u>...</u>	<u>3,040,153</u>	<u>1,383,084</u>	<u>1,467,191</u>
Program Improvements/Offsets .....	15,400	-3,033	7,474	19,841	63,525	41,709

a/ Carryover includes recaptures totaling \$58.076 million (\$54,025 for the HAG account and \$4,051 for Shelter Plus Care Renewals).

b/ Carryover includes estimated recaptures totaling \$57 million (\$55 for the HAG account and \$2 for Shelter Plus Care Renewals).

c/ Outlays include activity from separate SRO Renewal accounts funded only in fiscal year 2001.

**Summary Statement**

The fiscal year 2005 Budget proposes \$1.282 billion for the Homeless Assistance Grants (HAG) program, an increase of \$15.4 million from fiscal year 2004. The Budget includes a \$300 million 4-year Prisoner Re-Entry Initiative with \$25 million in HUD funding for fiscal year 2005 and additional funds from the Departments of Labor and Justice.

This funding level will assist over 260,000 persons at a point in time and over 650,000 persons over the next several years. HUD proposes that its various current competitive homeless assistance programs be consolidated into a single competitive program. This request provides significant support for the Department's ongoing Strategic Objective to end chronic homelessness and move homeless families to permanent housing, as well as to meet the needs of the entire homeless population. The consolidated program will significantly streamline homeless assistance in this nation; better enabling communities to both reduce homelessness in general and, specifically, to end chronic homelessness by 2012.

The current Continuum of Care (CoC) system has helped to address the issues that lead to homelessness through a community-based process that provides a comprehensive response to the different needs of homeless individuals and families. A coordinated housing and service delivery approach helps communities plan for and provide a balanced response to homelessness. Communities have worked to establish more cost-effective continuums that identify and fill gaps in housing and services that are needed to move homeless families and individuals into permanent housing. The CoC system attempts to serve the specific needs of all homeless sub-populations within a particular community. It is an inclusive process that is coordinated with non-profit organizations, State and local governmental agencies, service providers, private foundations, law enforcement, local businesses, and homeless or formerly homeless persons.

A typical local CoC would include such components as outreach and assessment to identify an individual's or family's needs and connect them to appropriate facilities and services; immediate shelter as a safe, decent alternative to the streets; transitional housing with appropriate supportive services, such as job training, job placement, child care, substance abuse treatment, mental health services and instruction in independent living skills; and permanent housing or permanent supportive housing. With a coordinated local approach, the community can design a strategy that works best to assist homeless persons and families in achieving permanent housing and self-sufficiency. This planning model is based on the understanding that homelessness is not caused merely by a lack of shelter, but involves a variety of unmet needs—physical, economic, and social.

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For 2005, HUD seeks to substantively strengthen the continuum approach in order to both reduce homelessness overall and, particularly, to end chronic homelessness. HUD proposes to replace the existing separate competitive programs with a single competitive comprehensive grant program. The comprehensive program would replace the:

- Supportive Housing Program (SHP), with its five sub-programs (Transitional Housing, Permanent Housing for Persons with Disabilities, Supportive Services Only, Safe Havens, and Innovative);
- Shelter Plus Care, with its five sub-programs (Tenant-based, Sponsor-based, Project-based without Rehabilitation, Project-based with Rehabilitation, and Single Room Occupancy (SRO));
- Section 8 SRO Program;
- Safe Havens for Homeless Individuals Demonstration Program; and
- Rural Homeless Housing Assistance program.

The following tables summarize the distribution of the fiscal years 2002 and 2003 appropriations excluding the formula Emergency Shelter Grants program. Funding includes appropriated amount and recaptures.

### FY 2002 Funding

Dollars in Millions

Program	Total Funded	Total Amount	New Applicants	Amount	Renewal	Amount
SHP	2,589	\$788.2	672	\$265.7	1,917	\$522.5
SPC	445	178.7	111	74.3	334	104.4
SRO	7	10.4	7	10.4	0	0.0
<b>Total</b>	<b>3,041</b>	<b>\$977.3</b>	<b>790</b>	<b>\$350.4</b>	<b>2,251</b>	<b>\$626.9</b>

### FY 2003 Funding

Dollars in Millions

Program	Total Funded	Total Amount	New Applicants	Amount	Renewal	Amount
SHP	3,169	\$865.4	595	\$244.7	2,574	\$620.7
SPC	595	237.0	139	96.7	456	140.3
SRO	7	11.2	0	11.2	0	0.0
<b>Total</b>	<b>3,771</b>	<b>\$1,113.6</b>	<b>734</b>	<b>\$352.6</b>	<b>3,030</b>	<b>\$761.0</b>

The following tables summarize for fiscal years 2002 and 2003 applications requested for funding.

### FY 2002 Applications

Dollars in Millions

Program	Total Requested	Total Amount	New Applicants	Amount	Renewal	Amount
SHP	3,229	\$1,425.2	1,214	\$880.8	2,015	\$544.4
SPC	487	208.2	146	101.3	341	106.9
SRO	11	17.1	11	17.1	0	0.0
<b>Total</b>	<b>3,727</b>	<b>\$1,650.5</b>	<b>1,371</b>	<b>\$999.2</b>	<b>2,356</b>	<b>\$651.3</b>

### FY 2003 Applications

Dollars in Millions

Program	Total Requested	Total Amount	New Applicants	Amount	Renewal	Amount
SHP	3,793	\$1,076.8	1,107	\$434.6	2,686	\$642.2
SPC	662	284.1	203	142.4	459	141.7
SRO	11	18.8	11	18.8	0	0.0
<b>Total</b>	<b>4,466</b>	<b>\$1,379.7</b>	<b>1,321</b>	<b>\$595.8</b>	<b>3,145</b>	<b>\$783.9</b>

**Initiatives**

The proposed consolidation of HUD's array of competitively awarded homeless assistance programs into a single program to make several significant and systemic improvements. First, HUD will be able to provide needed funding more efficiently and effectively. Second, HUD's method of providing homeless assistance will be greatly simplified. Third, HUD's approach will be more comprehensive. Fourth, funds will be available for planning and to serve persons more comprehensively, effectively and in a more timely fashion.

The Prisoner Re-Entry Initiative, which is a 4-year \$300 million Initiative to help individuals exiting prison make a successful transition to community life and long-term employment. For fiscal year 2005, the HUD funding is \$25 million. Research has shown that this is a population with a high vulnerability to becoming homeless. In addition, past studies on recidivism suggest a compelling need to help these individuals re-enter society and stay away from crime. Given their close connection to the communities they serve, faith-based and community organizations are well situated to help those making a re-entry to a new life. Many of these organizations already serve this population with promising results. This initiative will help explore and develop successful means to both preventing and reducing homelessness amongst this targeted population. The effort will build on the collaborative model amongst Federal agencies addressing the issue of homelessness.

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Summary of Resources by Program  
(Dollars in Thousands)

<u>Budget Activity</u>	<u>2003 Budget Authority</u>	<u>2002 Carryover Into 2003</u>	<u>2003 Total Resources</u>	<u>2003 Obligations</u>	<u>2004 Budget Authority/ Request</u>	<u>2003 Carryover Into 2004</u>	<u>2004 Total Resources</u>	<u>2005 Request</u>
Grants .....	\$1,188,127	\$1,566,360	\$2,754,487	\$1,086,581	\$1,245,031	\$1,721,930	\$2,966,961	\$1,245,000
Technical Assistance ..	6,557	13,425	19,982	9,199	5,965	10,783	16,748	5,950
Working Capital Fund ..	1,490	984	2,474	1,490	2,565	984	3,549	500
National Homeless Data Analysis Project .....	10,928	2,000	12,928	1,910	5,965	11,018	16,983	5,950
Homeless Demonstration Project .....	9,935	...	9,935	...	...	9,935	9,935	...
Shelter Plus Care Renewals .....	...	18,897	18,897	16,813	...	6,136	6,136	...
Prisoner Re-Entry Initiative .....	...	...	...	...	...	...	...	25,000
Total Homeless Assistance Grants ..	1,217,037	1,601,666	2,818,703	1,115,993	1,259,526	1,760,786	3,020,312	1,282,400
FTE								
Headquarters .....			50				40	36
Field .....			133				122	130
Total .....			183				162	166

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### COMMUNITY PLANNING AND DEVELOPMENT HOMELESS ASSISTANCE GRANTS Program Offsets (Dollars in Thousands)

<b>Grants</b>	<b><u>Amount</u></b>
2003 Appropriation .....	\$1,188,127
2004 Appropriation/Request .....	1,245,031
2005 Request .....	<u>1,245,000</u>
Program Improvements/Offsets .....	-31

#### **Proposed Actions**

The proposed consolidation of HUD's array of competitively awarded homeless assistance programs into a single program will make several significant and systemic improvements. First, HUD will be able to provide needed funding more efficiently and effectively. Second, HUD's method of providing homeless assistance will be greatly simplified. Third, HUD's approach will be comprehensive. Fourth, funds will be available for planning and to serve persons even more comprehensively, effectively and in a more timely fashion. The following features describe the program in more detail.

**More Housing.** Any solution to homelessness must emphasize housing. In keeping with Congressional direction that a portion of HUD's homeless funds be used for permanent housing, HUD's consolidated proposal specifies that at least 30 percent of a community's funds be used for permanent housing. The proposal would also reduce match requirements for housing costs and contain other housing incentives to ensure more of HUD's funds are used for housing and less for supportive services. Finally, HUD will collaborate with other Federal agencies to further the goal of using more of HUD's resources for housing and other non-HUD resources would be increasingly used for services.

**Simplification.** HUD's current array of homeless assistance programs can be made even less prescriptive and less complex. Since each has a different set of eligible clients, applicants, activities, projects, match requirements and term length, it is possible for communities through streamlining to more creatively and effectively use HUD homeless resources to address their local needs. The new program will provide communities significant flexibility. The program will serve all homeless subpopulations, not just particular ones. The program will have a single menu of eligible activities, not different menus of activities for different types of projects. The new program will have a single 25 percent match requirement for all activities instead of different match requirements for each activity and program. Finally, while HUD currently oversees the administration of over 7,000 individual grants, the proposal would award future funds to approximately 400 continuums. Continuums would then administer grants in their communities. These features will allow each community to more effectively and creatively address their local needs.

**Comprehensive.** HUD's current programs can be further improved to provide a complete continuum of assistance. In particular, none of HUD's current competitive programs can be used to prevent homelessness. This is a significant weakness in the current approach. The only funding available for prevention is through the Emergency Shelter Grants program. Prevention would be one of the eligible activities of the new program. Moreover, preventing homelessness among persons being discharged from public institutions would be emphasized.

**Better Use of Funds.** Although HUD currently partners through technical assistance and other means to help reduce homelessness in a strategic manner, the current programs provide no funding for strategic local planning, administration of the continuum process, and oversight of homeless projects. As a result, many communities are not able to strategically develop effective long-term plans to reduce homelessness and end chronic homelessness. HUD would provide a relatively small portion of the funds to continuums for

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planning; administration and monitoring to help ensure HUD funds are used effectively. Finally, the use of funds will be more systematically assessed before projects are renewed. Periodic outcome-based performance evaluations will be required of each project.

HUD's efforts to combat homelessness and eliminate chronic homelessness also reflect a substantially strengthened interagency collaboration that is also reflected in the reconstituted United States Interagency Council on Homelessness. In fiscal year 2003 HUD, Health and Human Services (HHS), and Veterans Affairs (VA), announced the award of a jointly administered grant to reduce chronic homelessness. The fiscal year 2005 Budget build on this effort with the proposed Samaritan Initiative described in a separate justification. A key ingredient to the overall success of these efforts is to effectively access mainstream health, social services and jobs resources so that HUD's homeless assistance resources can be increasingly devoted to housing.

In addition, in order to make the current grant efforts more targeted and more effective the following steps have been undertaken: bonus funds for new permanent housing projects serving chronically homeless and other disabled homeless persons; additional rating points in the annual competition to communities that have developed a local strategy to end chronic homelessness and who are effectively addressing the problem; and additional rating points in the annual competition for communities that have actively enrolled homeless persons in mainstream supportive service programs (e.g., Medicaid, Food Stamps, TANF, SSI) so that HUD's dollars can be better focused on housing.

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Technical Assistance	<u>Amount</u>
2003 Appropriation .....	\$6,557
2004 Appropriation/Request .....	5,965
2005 Request .....	<u>5,950</u>
Program Improvements/Offsets .....	-15

Proposed Actions

The Department proposes to use up to \$12 million in total for Technical Assistance in fiscal year 2005, of which \$5.95 million is for general technical assistance and \$5.95 million is for data analysis and the National Homeless Data Analysis Project described separately in the Justification. The \$5.95 million for technical assistance will be used to educate communities and recipients on how the new program will work, to address local issues such as capital financing for initial acquisition and rehabilitation, and to assist communities with their use of the Homeless Management Information Systems (HMIS).

Homeless Assistance Grants funds will be used to implement any revisions to the Consolidated Plan Improvement Initiative, as required by the President's Management Agenda. Communities use the Consolidated Plan to identify community and neighborhood needs, the actions that will address those needs, and the measure to gauge their performance. In March 2002, HUD convened a meeting of State and local government grantees, interest groups and advocates to commence an effort to both streamline the Consolidated Plan, and make it more results oriented, and useful to communities in assessing their own progress in addressing the problems of low-income areas.

During fiscal year 2003, HUD conducted several pilots suggested by various working groups. During fiscal year 2004, the pilots will be completed and evaluated and HUD will identify and develop strategies and regulatory changes to streamline the Consolidated Plan process. During fiscal year 2005, HUD will develop a reformed results oriented planning and reporting process nationally.

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<b>Working Capital Fund</b>	<b><u>Amount</u></b>
2003 Appropriation .....	\$1,490
2004 Appropriation/Request .....	2,565
2005 Request .....	<u>500</u>
Program Improvements/Offsets .....	-2,065

**Proposed Actions**

The Department proposes a transfer of not less than \$500,000 to the Working Capital Fund in fiscal year 2005. The funds will be utilized for both program-specific and CPD system development and enhancements. In addition, sufficient carryover is available to meet program needs.



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<b>National Homeless Data Analysis Project</b>	<b><u>Amount</u></b>
2003 Appropriation .....	\$10,928
2004 Appropriation/Request .....	5,965
2005 Request .....	<u>5,950</u>
Program Improvements/Offsets .....	-15

**Proposed Actions**

Data analysis funding supports several key information systems that are critical for the Department in measuring and meeting its Strategic Objectives related to homelessness. First, the funding is used to develop and operate a management information system that is reflective of each year's Continuum of Care NOFA. The CoC competitive database is used to rate, rank, and select all new and renewal projects. This past year nearly 4,500 projects were submitted and entered into the system and nearly 3,800 projects were awarded funding. The data analysis funds include maintaining prior year systems for essential program management, evaluation and reporting purposes. Secondly, the funds are used to develop and manage a database of grantee performance reports, or Annual Progress Reports (APR), to be submitted by every active Supportive Housing, Shelter Plus Care and Section 8 SRO program--over 7,000 in all. Finally, at the direction of Congress, these funds have been used to provided assistance to communities nationwide in implementing Homeless Management Information Systems (HMIS) for the collection of accurate information on homeless at the local and national levels.

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<b>Homeless Demonstration Project</b>	<b><u>Amount</u></b>
2003 Appropriation .....	\$9,935
2004 Appropriation/Request .....	...
2005 Request .....	<u>...</u>
Program Improvements/Offsets .....	...

**Proposed Actions**

In fiscal year 2003, the Congress appropriated \$10,000,000 for a 2-year homeless assistance grant demonstration program. The 2003 Conference Report indicated this program would be used to provide for the housing portion of innovative and effective programs. The Conferees requested that the Department report to the Congress on the demonstration by March 15, 2004. This section responds to that request.

The Department proposes to serve homeless persons that have substance abuse issues. Research indicates the high prevalence of substance abuse among homeless persons and the need to find effective solutions. The demonstration funds would be used to provide housing. Other resources would be leveraged to provide needed supportive services, including substance abuse treatment. Applicants could either provide these services directly or collaborate with an organization that would deliver them. In either case, the HUD grantee would ensure the various service needs of clients would be addressed using Assertive Community Treatment (ACT) teams or other appropriate approaches.

Selection of applicants would be made competitively. This will help ensure the most promising and successful approaches are awarded. Once awarded, HUD would closely monitor and assess the selected grants. We expect to be able to identify best practices from these projects and would share, via the Interagency Council, this information with other homeless providers.

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Program Offsets  
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Shelter Plus Care Renewals	<u>Amount</u>
2003 Appropriation .....	...
2004 Appropriation/Request .....	...
2005 Request .....	<u>...</u>
Program Improvements/Offsets .....	...

Proposed Actions

In the fiscal year 2001, \$100 million was appropriated for Shelter Plus Care Renewals as a separate account. Funds were for the renewal of contract expiring during fiscal years 2001 and 2002 under the Shelter Plus Care Program, as authorized under subtitle F of title IV of the Stewart B. McKinney Homeless Assistance Act. The fiscal year 2005 Budget transfers all remaining balances; \$6 million from this account to the Homeless Assistance Grant account to be available for Shelter Plus Care Renewals in fiscal year 2005. The Shelter Plus Care renewal and other renewal activity for fiscal year 2003 and after is reflected in the Homeless Assistance Grant section.

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<b>Prisoner Re-Entry Initiative</b>	<b><u>Amount</u></b>
2003 Appropriation .....	...
2004 Appropriation/Request .....	...
2005 Request .....	<u>25,000</u>
Program Improvements/Offsets .....	25,000

**Proposed Actions**

The President's Budget is proposing a 4-year \$300 million "Prisoner Re-Entry Initiative" and includes \$25 million for HUD's portion of the funding for fiscal year 2005.

The focus of this Initiative is to help individuals exiting prison make a successful transition to community life and long-term employment. The initiative will be carried out through the collaborative efforts of the Departments of Labor, Housing and Urban Development, and Justice. Harnessing the resources and experience of faith-based and community organizations, the Prisoner Re-Entry Initiative will help ex-offenders find and keep jobs, secure transitional housing, and receive mentoring. This initiative supplements existing DOL resources for ex-offenders. Research has shown that this is a population with a high vulnerability to becoming homeless. This Initiative will help explore and develop successful means to both preventing and reducing homelessness amongst this targeted population. The effort will build on the collaborative model amongst Federal agencies addressing the issue of homelessness.

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**COMMUNITY PLANNING AND DEVELOPMENT  
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Performance Measurement Table**

Program Name: HOMELESS ASSISTANCE GRANTS					
Program Mission: End chronic homelessness and move homeless families and individuals to permanent housing.					
Performance Indicators	Data Sources	Performance Report		Performance Plan	
		2003 Plan	2003 Actual	2004 Enacted	2005 Plan
The number of chronically homeless individuals declines by up to 50 percent by fiscal year 2008.	Homeless Management Information System	N/A	N/A	Establish baseline	Begin Assessment
At least 45,000 homeless persons become employed while in HUD's homeless assistance projects.	Annual Performance Plans	19,000	50,192	45,000	45,000
HUD homeless programs will help at least 80,000 homeless persons move into permanent housing.	Annual Performance Plans	29,000	45,217	80,000	80,000
At least 180,000 homeless persons become housed in HUD funded transitional housing with supportive services.	Annual Performance Plans	115,000	158,824	180,000	180,000
At least 386 functioning CoC Communities or 93 percent of our continuums will have a functional Homeless Management Information System by fiscal year 2005.	Grantee applications	75		360/90%	386/93%
Streamline the Consolidated Plan		Conduct Pilots	Conducted Pilots	Finalize decisions	Implement decisions

**Explanation of Indicators**

HUD's Homeless Assistance Grants program provides Federal support to one of the nation's most vulnerable populations while working to reduce overall homelessness and end chronic homelessness in 10 years. These grants assist localities in establishing systems that can address the needs of different homeless populations while providing coordinated continuum of care systems that ensure the support necessary to help those who are homeless to attain permanent housing and move toward self-sufficiency.

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For Homeless Assistance Grants, the Department requests \$1.257 billion to support Strategic Goal C: Strengthen communities. Funding for this program has been increased in recent years commensurate with the Presidential priority of reducing overall homelessness and ending chronic homelessness in 10 years. Additional resources are also integrated into the overall homeless efforts through other HUD programs as well as coordination with other departments and agencies.

Eliminate chronic homelessness in 10 years. By streamlining HUD's array of different programs into a single program, communities will be able to both receive the funds in a more timely manner and focus attention on that portion of the homeless population that tends to cycle in and out of the homeless system. Anecdotal evidence indicates persons with disabilities who are homeless for extended periods of time, often referred to as the chronically homeless, consume a disproportionate share of available resources (psychiatric facilities, jails, detox centers, hospitals, emergency shelters, etc.) without having their basic needs appropriately addressed. In an effort to achieve this long-term goal, HUD is working towards reducing the number of chronically homeless by 50 percent by fiscal year 2008. To accomplish this goal, the resources of various HUD programs are key. The Deputy Secretary has established a Departmental task force to identify mainstream HUD resources to help end chronic homelessness.

HUD's efforts to combat homelessness and eliminate chronic homelessness also reflect a substantially strengthened interagency collaboration that is also reflected in the reconstituted United States Interagency Council on Homelessness. In fiscal year 2003, HUD Health and Human Services (HHS), and Veterans Affairs (VA), announced the award of a jointly administered grant to reduce chronic homelessness. The fiscal year 2005 Budget build on this effort with the proposed Samaritan Initiative described in a separate justification. A key ingredient to the overall success of these efforts is to effectively access mainstream health, social services and jobs resources so that HUD's homeless assistance resources can be increasingly devoted to housing.

The proposal also supports the objective to end chronic homelessness by ensuring that at least 30 percent of the grant funds be dedicated to providing permanent housing, many of those housed will be chronically homeless. By providing a permanent solution, chronically homeless persons will not need to continue to cycle from the streets to shelters, receiving stop-gap assistance that does not address their primary need, permanent housing and supportive services.

Finally, the proposal would provide for a portion of the grants to be used to implement and operate Homeless Management Information Systems (HMIS). These systems will allow communities to, among other things, measure the incidence, reduction and eventual elimination of chronic homelessness. The coordination of housing and supportive services is crucial to breaking the cycle of homelessness. HUD's proposal allows grantees to use a percentage of their grant to implement and operate an HMIS can help facilitate a coordinated set of housing and service resources for homeless persons within the community.

While the chronically homeless are often the most visible of the homeless population, there are a substantial number of families and individuals who experience temporary crises and then become homeless. The factors that lead to their homelessness include a lack of affordable housing, high unemployment and low wages, and the presence of domestic violence, substance abuse, or health problems.

The proposal's provision to ensure that at least 30 percent of the grant funds are used for permanent housing provides a significant amount of resources for meeting the objective of moving persons to permanent housing.

The proposed program would significantly improve communities' ability to prevent homelessness. Currently, the only avenue through HUD's homeless assistance programs to prevent homelessness is through the Emergency Shelter Grants (ESG) Program. The law limits the amount of ESG funds that can be used for prevention to 30 percent. As such, only about 4.5 percent of the current overall HUD homeless funding account can be used for homeless prevention. The proposed homeless fund would allow communities to use a larger portion of the overall grant for prevention. Moreover, the proposal emphasizes that these funds be used to prevent discharge from publicly funded institutions into the homeless system. This increased flexibility will allow communities to better target resources to prevent homelessness so that the much higher human and financial costs associated with a family falling into homelessness can be avoided.

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### Homeless Assistance Reporting and Program Evaluation

The proposal would improve reporting and evaluation in several ways. Continuums would administer all grant funds and monitor and assess its projects. As such, there would be enhanced accountability. Continuums would then report to HUD on the performance of its HUD-funded grants.

Finally, HMIS would enable communities to generate reports using client-based information that is richer and easier to analyze than the current project-level reporting now required of grantees.

### Streamline the Consolidated Plan

Consolidated Plan Improvement Initiative, as required by the President's Management Agenda: Communities use the Consolidated Plan to identify community and neighborhood development needs, the actions that will address those needs, and the measures to gauge their performance. In March 2002, HUD convened a meeting of State and local government grantees, interest groups and advocates to commence an effort to both streamline the Consolidated Plan, and make it more results oriented, and useful to communities in assessing their own progress in addressing the problems of low-income areas. During fiscal year 2003, HUD conducted several pilots suggested by various working groups.

During fiscal year 2004, the pilots will be completed and evaluated, and HUD will identify and develop strategy and regulatory changes to streamline the Consolidated Plan process. During fiscal year 2005, HUD will develop a reformed, results-oriented planning and reporting process nationally.

**COMMUNITY PLANNING AND DEVELOPMENT  
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Justification of Proposed Changes in Appropriations Language**

The 2005 President's Budget includes proposed changes in the appropriations language listed and explained below. New language is italicized and underlined, and language proposed for deletion is bracketed.

For the emergency shelter grants program as authorized under subtitle B of title IV of the McKinney-Vento Homeless Assistance Act, as amended; the supportive housing program as authorized under subtitle C of title IV of such Act; the section 8 moderate rehabilitation single room occupancy program as authorized under the United States Housing Act of 1937, as amended, to assist homeless individuals pursuant to section 441 of the McKinney-Vento Homeless Assistance Act; and the shelter plus care program as authorized under subtitle F of title IV of such Act, [\$1,267,000,000] *\$1,282,400,000*, of which [\$1,247,000,000] *\$1,237,400,000* to remain available until September 30, [2006] *2007*, and of which \$20,000,000 to remain available until expended; *and of which \$25,000,000 shall be for the Prisoner Re-Entry Initiative: and shall remain available until expended*: Provided, That not less than 30 percent of funds made available, excluding amounts provided for renewals under the shelter plus care program, shall be used for permanent housing: Provided further, That all funds awarded for services shall be matched by 25 percent in funding by each grantee: Provided further, That the Secretary shall renew on an annual basis expiring contracts or amendments to contracts funded under the shelter plus care program if the program is determined to be needed under the applicable continuum of care and meets appropriate program requirements and financial standards, as determined by the Secretary: Provided further, That all awards of assistance under this heading shall be required to coordinate and integrate homeless programs with other mainstream health, social services, and employment programs for which homeless populations may be eligible, including Medicaid, State Children's Health Insurance Program, Temporary Assistance for Needy Families, Food Stamps, and services funding through the Mental Health and Substance Abuse Block Grant, Workforce Investment Act, and the Welfare-to-Work grant program: Provided further, That [12,000,000] *\$11,900,000* of the funds appropriated under this heading shall be available for the national homeless data analysis project and technical assistance: Provided further, That no less than [\$2,580,000] \$500,000 of the funds appropriated under this heading shall be transferred to the Working Capital Fund for the development of and modifications to information technology systems which serve programs or activities under "Community planning and development": *Provided further, That all balances for Shelter Plus Care renewals previously funded from the Shelter Plus Care Renewal account shall be transferred to this account, to be available for Shelter Plus Care renewals in Fiscal Year 2005.*

**Explanation of Changes**

Added Prisoner Re-Entry Initiative.

Added language to transfer balances remaining from the fiscal year 2001 Shelter Plus Care program.



Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT  
HOMELESS ASSISTANCE GRANTS  
Crosswalk of 2003 Availability  
(Dollars in Thousands)

<u>Budget Authority</u>	<u>2003 Enacted</u>	<u>Supplemental/ Rescission</u>	<u>Approved Reprogrammings</u>	<u>Transfers</u>	<u>Carryover</u>	<u>Total 2003 Resources</u>
Grants .....	\$1,195,900	-\$7,773	...	...	\$1,566,360	\$2,754,487
Technical Assistance .....	6,600	-43	...	...	13,425	19,982
Working Capital Fund .....	1,500	-10	...	...	984	2,474
National Homeless Data Analysis Project .....	11,000	-72	...	...	2,000	12,928
Homeless Demonstration Project .....	10,000	-65	...	...	...	9,935
Shelter Plus Care Renewals .....	...	...	...	...	18,897	18,897
Prisoner Re-Entry Initiative .....	...	...	...	...	...	...
Total .....	1,225,000	-7,963	...	...	1,601,666	2,818,703

NOTES

None.

Transfers to Other Accounts

None.

Homeless Assistance Grants

COMMUNITY PLANNING AND DEVELOPMENT  
HOMELESS ASSISTANCE GRANTS  
Crosswalk of 2004 Changes  
(Dollars in Thousands)

<u>Budget Authority</u>	2004 President's Budget <u>Request</u>	Congressional Appropriations Action on 2004 <u>Request</u>	2004 Supplemental/ <u>Rescission</u>	<u>Reprogrammings</u>	<u>Carryover</u>	Total 2004 <u>Resources</u>
Grants .....	\$1,308,920	\$1,252,420	-\$7,389	...	\$1,721,930	\$2,966,961
Technical Assistance .....	12,000	6,000	-35	...	10,783	16,748
Working Capital Fund .....	2,580	2,580	-15	...	984	3,549
National Homeless Data Analysis Project .....	...	6,000	-35	...	11,018	16,983
Homeless Demonstration Project .....	...	...	...	...	9,935	9,935
Shelter Plus Care Renewals .....	...	...	...	...	6,136	6,136
Prisoner Re-Entry Initiative .....	...	...	...	...	...	...
Total Changes .....	1,323,500	1,267,000	-7,474	...	1,760,786	3,020,312